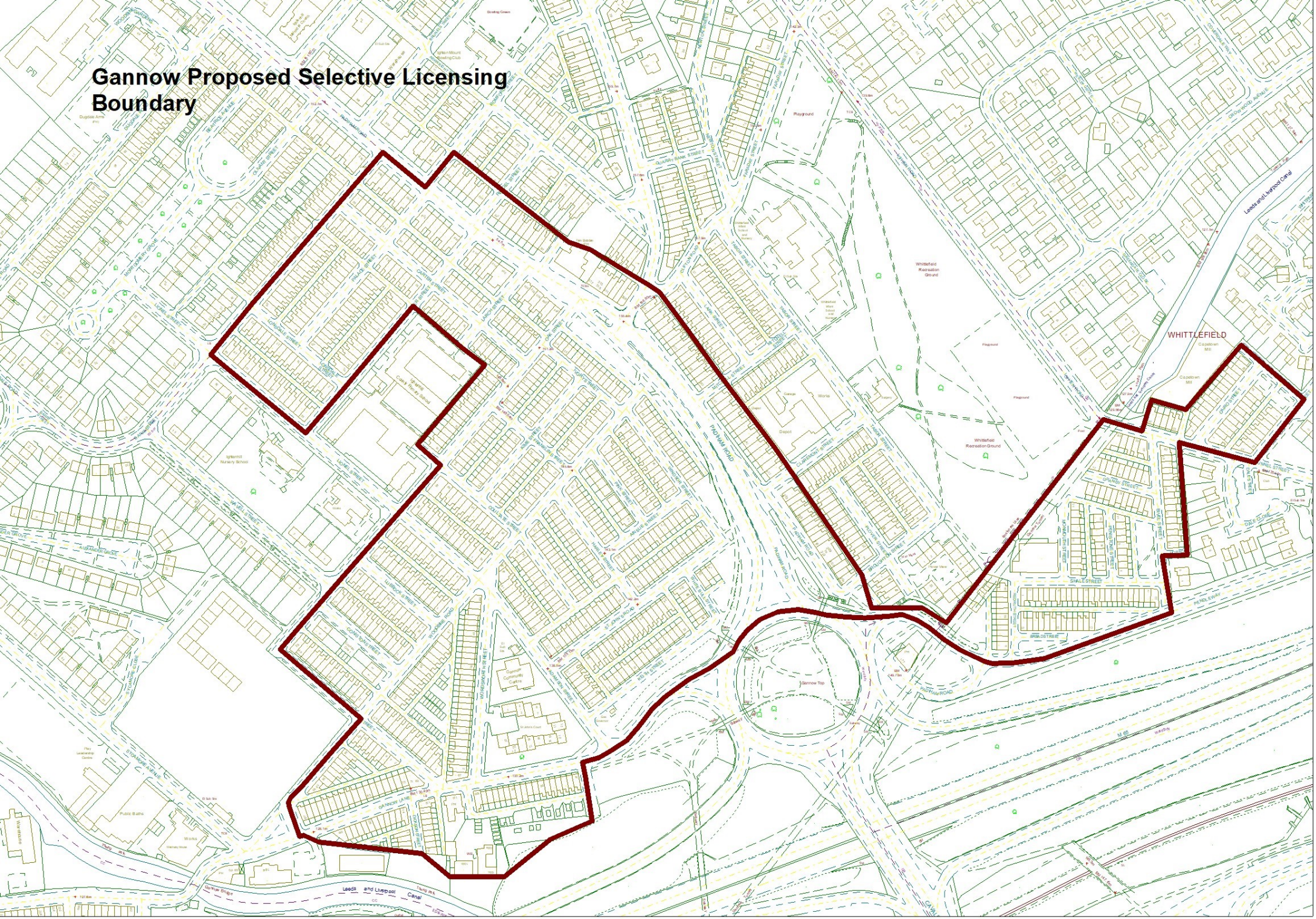Gannow Proposed Selective Licensing Boundary